



COALITION ON HUMAN NEEDS

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Most Human Needs Programs Have Lost Ground Since 2010, and Stand to Lose More in FYs 2017 and 2018

Well into FY 2017, we do not yet know what final appropriations figures will be set for the year. We do know that from FYs 2010 through 2016, funding declined for large numbers of human needs programs. Caps on discretionary programs due to the Budget Control Act went into effect in FY 2011. Although even deeper sequester cuts were only inflicted in full in FY 2013, the BCA's basic caps have taken their toll on programs for low-income people. From FY 2010 through FY 2016, out of the 164 programs tracked by the Coalition on Human Needs, 138 sustained cuts; only 26 grew. This takes inflation into account, but for most of the programs, the losses exceeded inflation. Nearly half (66) were cut by 15 percent or more. Nearly one-third (53) were slashed by 25 percent or more.

Some of the cuts are in areas recognized as important priorities. There is bipartisan interest in helping those returning from prison to re-enter the mainstream successfully. People across the political spectrum understand the scourge of substance abuse. Children's health and well-being are threatened by inadequate protection from lead poisoning, and from neglect or abuse. We know skilled teachers are key for the education of our children. Lack of affordable housing has reached a crisis point in many communities. And yet all these areas have experienced severe cuts. Among the programs receiving substantial reductions are CDC Childhood Lead Poisoning Prevention/Healthy Homes (cut by 55.6 percent since FY 2010); job training for adults and youth (each cut about 14 percent); job training to assist in the Reintegration of Ex-Offenders (down 26.2 percent); substance abuse Treatment Programs of Regional and National Significance (slashed by 33 percent); the Low Income Home Energy Assistance Program (LIHEAP, cut 39.6 percent), State Grants for Improving Teacher Quality (down 27.5 percent), Adult Education State Grants (cut 15.4 percent), and the Public Housing Capital Fund (down 30.9 percent).

There are a few welcome exceptions, such as child care and Head Start (up 18 percent and 15.2 percent, respectively), and refugee assistance, which has more than doubled (up 108 percent). But funding overall was especially tight because Congress did not allocate a proportional share of the increase agreed upon for FY 2016 to the areas most critical for low-income people. According to the Center on Budget and Policy Priorities, the allocations for the Departments of Labor, Health and Human Services and Education and for Transportation-Housing and Urban Development each included increases of 3.6 percent over FY 2015. The average increase for the other Appropriations subcommittees was 6.9 percent.

The attached table shows how badly needed a fair allocation of resources is for low-income human needs programs. Looking ahead, Congress should provide a fair share out of the already agreed-upon FY 2017 total, and should act soon to prevent sequestration from recurring in subsequent years.

Preventing serious further erosion of human needs programs will be difficult in the coming years. Domestic discretionary programs (known as Non-Defense Discretionary or NDD) are slated to lose \$3 billion in funding in FY 2018, but a combination of unavoidable cost increases and revenue reductions means that this spending category will need \$16 - \$20 billion more just to stay even with current levels. Added to that, inflation is estimated by CBO at 1.9 percent in 2017 and 2.0 percent in 2018. Those who would propose further cuts to human needs programs will be disinvesting in services vital to sustained and shared economic growth and damaging communities nationwide.

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Selected Human Needs Programs: Shrinking Funding Since 2010

Federal Appropriations, FY 2010 - FY 2016

Coalition on Human Needs

In millions of dollars

2/28/2017

	FY 2010	FY 2013, Including Sequester Cuts	FY10, in FY 2016 \$ ¹	FY 2016	Dollar Change from FY 10 to FY 16 (in FY 16 \$) ¹	Percent Change from FY 10 to FY 16
JOB TRAINING AND EMPLOYMENT SERVICES						
Adult Training (WIA)	861.5	730.6	947.7	815.6	-132.1	-13.9%
Youth Training (WIA)	924.1	781.4	1,016.6	873.4	-143.2	-14.1%
Dislocated Worker Assistance	1,066.7	955.6	1,173.4	1,020.9	-152.5	-13.0%
Dislocated Worker National Emergency Grants (National Reserve)	220.9	247.8	243.0	220.9	-22.1	-9.1%
Employment Service- National and States	724.6	664.2	797.1	699.8	-97.3	-12.2%
Community Service Employment for Older Americans	825.4	424.8	908.0	434.4	-473.6	-52.2%
Migrant and Seasonal Farmworkers	84.6	79.9	93.1	81.9	-11.2	-12.0%
DOL Wage and Hour Division	227.6	215.2	250.4	227.5	-22.9	-9.1%
Veterans Employment and Training	263.1	250.6	289.4	271.1	-18.3	-6.3%
Native American Programs	52.8	45.1	58.1	50.0	-8.1	-13.9%
Office of Disability Employment Policy	39.0	37.0	42.9	38.2	-4.7	-11.0%
Reintegration of Ex-Offenders	108.5	76.1	119.4	88.1	-31.3	-26.2%
Office of Job Corps	1,706.8	1,622.0	1,877.6	1,689.2	-188.4	-10.0%
YouthBuild	102.5	75.5	112.8	84.5	-28.3	-25.1%
Workforce Data Quality Initiative	0.0	0.0		6.0		
Apprenticeship Programs	0.0	0.0		90.0		
Green Jobs Innovation Fund	40.0	0.0	44.0	0.0	-44.0	-100.0%
Career Pathways Innovation Fund	125.0	0.0	137.5	0.0	-137.5	-100.0%
Job Opportunities for Employment in High Growth Industries, Recovery Act (2009-2010) (FYs 11-13 funded through employer-paid H-1B fees)	750.0			...		
WANTO/Women in Apprenticeship	1.0	1.0	1.1	1.0	-0.1	-8.9%
TAA Community College & Career Training Grant Fund (Mandatory)	0.0	474.5	0.0		0.0	
Workforce Innovation Fund	0.0	47.3	0.0	0.0	0.0	
Pilots, Demonstrations and Research	63.0	6.3	69.3	0.0	-69.3	-100.0%
Evaluation	10.0	9.1	11.0	0.0	-11.0	-100.0%

HEALTH						
Community Health Centers (discretionary funding)	2,190.0	1,390.5	2,409.2	1,491.4	-917.8	-38.1%
Community Health Ctrs Affordable Care Act Mandatory funding	0.0	1,465.4	0.0	3,600.0	3,600.0	
Community Health Ctrs Federal Tort Claims Act funding[<u>Free Clinics Medical Malpractice</u>]	43.7	38.0	48.1	100.0	51.9	107.9%
National Health Service Corps	142.0	0.0	156.2	0.0	-156.2	-100.0%
National Health Service Corps Affordable Care Act Mandatory	0.0	284.7	0.0	310.0	310.0	
Training for Diversity	90.9	80.0	100.0	83.1	-16.9	-16.9%
Maternal & Child Health Block Grant	662.0	604.9	728.2	638.2	-90.0	-12.4%
Healthy Start	105.0	98.1	115.5	103.5	-12.0	-10.4%
Children's Hospital Grad. Medical Education	318.0	251.2	349.8	295.0	-54.8	-15.7%
Ryan White AIDS Program	2,312.2	2,248.6	2,543.6	2,322.8	-220.8	-8.7%
HHS Office of the Secretary Minority HIV/AIDS Fund	53.9		59.3	53.9	-5.4	-9.1%
Minority Health	55.9	39.5	61.5	56.7	-4.8	-7.8%
Office of Women's Health	33.7	33.0	37.1	32.1	-5.0	-13.4%
Title X- Family Planning	316.8	278.3	348.5	286.5	-62.0	-17.8%
Rural Health Programs	186.0	130.9	204.6	149.6	-55.0	-26.9%
Nursing Workforce Development (Title VIII)	243.9	217.5	268.3	229.5	-38.8	-14.5%
Universal Newborn Hearing	19.0	17.7	20.9	17.8	-3.1	-14.8%
Emergency Medical Services for Children	21.5	20.0	23.7	20.2	-3.5	-14.6%
State Health Access Grants	75.0	0.0	82.5		-82.5	-100.0%
CDC Childhood Lead Poisoning Prevention/Healthy Homes	34.8	2.5	38.3	17.0	-21.3	-55.6%
HUD Lead Hazard Control and Healthy Homes	140.0	114.0	154.0	110.0	-44.0	-28.6%
MENTAL HEALTH						
Programs of Regional & National Significance	361.5	266.5	397.7	402.6	4.9	1.2%
Mental Health Block Grant	420.8	436.8	462.9	511.5	48.6	10.5%
Children's Mental Health	121.3	111.4	133.4	119.0	-14.4	-10.8%
PATH Grants to States for the Homeless	65.0	61.0	71.5	64.6	-6.9	-9.7%
Protection/Advocacy for Individ. With Mental Illness	36.4	34.3	40.0	36.1	-3.9	-9.8%
SUBSTANCE ABUSE						
Treatment Programs of Reg. & Nat'l Significance	454.6	404.0	500.1	335.3	-164.8	-33.0%
Substance Abuse Treatment Block Grant	1,798.6	1,710.3	1,978.6	1,778.9	-199.7	-10.1%
Substance Abuse Prevention Programs of Reg. & Nat'l Sign.	202.2	175.5	222.4	211.2	-11.2	-5.1%
DISABILITIES						
Developmental Disabilities State Councils	75.1	70.9	82.6	73.0	-9.6	-11.6%

Developmental Disabilities Protection and Advocacy	41.0	39.0	45.1	38.7	-6.4	-14.2%
Voting Access for People with Disabilities	17.4	5.0	19.1	5.0	-14.1	-73.9%
Projects of National Significance	14.1	8.0	15.5	10.0	-5.5	-35.5%
University Centers for Excellence in Developmental Disabilities	38.9	37.0	42.8	38.6	-4.2	-9.8%
Independent Living, Workforce Innovation and Opportunity Act	103.7	97.9	114.1	101.2	-12.9	-11.3%
National Institute on Disability, Independent Living, and Rehab Research, WOIA	109.2	103.1	120.1	104.0	-16.1	-13.4%
Assistive Technology, WOIA	31.0	31.1	34.3	34.0	-0.3	-0.8%
CHILD WELFARE SERVICES						
Child Welfare Services	281.7	262.6	309.9	268.7	-41.2	-13.3%
Child Welfare Training, Research or Demo Projects	27.0	24.4	29.7	18.0	-11.7	-39.4%
CAPTA Child Protective Services State Grants	28.5	25.0	31.4	25.3	-6.1	-19.3%
CAPTA Child Abuse Discretionary Grants	29.0	24.0	31.9	33.0	1.1	3.4%
CAPTA Community Grants for Protection of Abuse & Neglect	41.7	39.0	45.9	39.8	-6.1	-13.2%
Adoption Opportunities (starting in FY11 includes Children's Health Act funding)	26.4	36.0	29.0	39.1	10.1	34.6%
Children's Health Act Adoption Programs	13.0	0.0	14.3	0.0	-14.3	-100.0%
Adoption Incentive Grants	39.5	37.2	43.5	37.9	-5.6	-12.8%
Teen Pregnancy Prevention Discretionary Grants	110.0	98.1	121.0	101.0	-20.0	-16.5%
Social Service & Income Maintenance Research	20.0	5.8	22.0	6.5	-15.5	-70.5%
Promoting Safe and Stable Families (discretionary funds)	63.0	59.7	69.3	59.8	-9.5	-13.7%
Mentoring Children of Prisoners	49.0	0.0	53.9	0.0	-53.9	-100.0%
Consolidated Runaway, Homeless Youth Program	98.0	91.1	107.8	102.0	-5.8	-5.4%
Prevention Grants to Reduce Abuse of Runaway Youth	18.0	17.0	19.8	17.1	-2.7	-13.6%
Chafee Independent Living Training Vouchers	45.0	42.3	49.5	43.3	-6.2	-12.5%
Abandoned Infants Assistance	12.0	10.8	13.2	0.0	-13.2	-100.0%
COMMUNITY SERVICES						
Community Services Block Grant	700.0	635.3	770.0	715.0	-55.0	-7.1%
Economic Development (in FY 10, Job Oppty's for Low-Income Indiv.)	2.6	0.0	2.9	29.9	27.0	945.4%
Rural Community Facilities	10.0	4.7	11.0	6.5	-4.5	-40.9%
Assets for Independence (IDA initiative)	23.9	18.6	26.3	19.0	-7.3	-27.7%
Family Violence/Battered Women's Shelters (HHS)	130.0	121.2	143.0	150.0	7.0	4.9%
Domestic Violence Hotline (HHS)	3.2	3.0	3.5	8.3	4.8	135.8%
Violence Against Women Act Programs, Dept. of Justice	422.5	388.2	464.8	477.5	12.7	2.7%

Low Income Home Energy Assistance (LIHEAP)- formula grants	4,509.7	3,255.4	4,961.0	3,390.3	-1,570.7	-31.7%
Low Income Home Energy Assistance (LIHEAP)- contingency	590.3	0.0	649.4	0.0	-649.4	-100.0%
Low Income Energy Assistance -total	5,100.0	3,255.4	5,610.4	3,390.3	-2,220.1	-39.6%
Weatherization Assistance Program	289.0	131.7	317.9	265.0	-52.9	-16.6%
Refugee and Entrant Assistance- total	730.8	999.4	803.9	1,674.7	870.8	108.3%
Transitional and Medical Services	353.3		388.7	490.0	101.3	26.1%
Victims of Trafficking	9.8		10.8	18.8	8.0	74.4%
Social Services	154.0		169.4	155.0	-14.4	-8.5%
Preventive Health	4.7		5.2	4.6	-0.6	-11.0%
Targeted Assistance	48.6		53.5	47.6	-5.9	-11.0%
Unaccompanied Minors	149.3		164.2	948.0	783.8	477.2%
Victims of Torture	11.1		12.2	10.7	-1.5	-12.4%
Title XX (Social Services Block Grant)	1,785.0	2,168.0	1,963.6	1,700.0	-263.6	-13.4%
Corporation for National and Community Service, Total	1,089.0		1,198.0	1,095.0	-103.0	-8.6%
JUVENILE JUSTICE (Total)	411.0		452.1	270.2	-181.9	-40.2%
Title II State Formula Grants	75.0	41.0	82.5	58.0	-24.5	-29.7%
Title V Local Delinquency Prevention	65.0	18.6	71.5	17.5	-54.0	-75.5%
Juvenile Accountability Block Grant (JABG)	55.0	23.3	60.5	0.0	-60.5	-100.0%
Mentoring Programs	100.0	84.0	110.0	90.0	-20.0	-18.2%
Part E: Developing, Testing, Demos, Promising New Initiatives	91.0	0.0	100.1	0.0	-100.1	-100.0%
Community Based Violence Prevention Initiatives	10.0	10.2	11.0	8.0	-3.0	-27.3%
Second Chance Act	100.0	63.9	110.0	88.1	-21.9	-19.9%
Missing and Exploited Children	60.0		66.0	72.2	6.2	9.4%
Victims of Human Trafficking	12.5		13.8	45.0	31.2	227.3%
EARLY CHILDHOOD						
Head Start	7,233.7	7,537.1	7,957.6	9,168.1	1,210.5	15.2%
Child Care & Development Block Grant (CCDBG)	2,127.1	2,205.6	2,340.0	2,761.0	421.0	18.0%
SERVICES FOR THE ELDERLY						
Home and Community Based Supportive Services	368.0	348.0	404.8	347.7	-57.1	-14.1%
Caregiver Services (includes Family and Native American caregivers)	174.6	152.0	192.1	158.1	-34.0	-17.7%
Nutrition for the Elderly	819.4	768.0	901.4	834.8	-66.6	-7.4%
Native American Nutrition and Supportive Services	27.7	26.2	30.5	31.2	0.7	2.4%
Protection of Vulnerable Adults	31.3	35.0	34.4	20.7	-13.7	-39.9%
Elder Rights Support Activities	4.1		4.5	11.9	7.4	163.8%
Aging and Disability Resources	13.7		15.1	6.1	-9.0	-59.5%

Lifespan Respite Care	2.5		2.8	3.4	0.6	23.6%
EDUCATION						
Title I- College and Career Ready Students: Local K-12 Grants (formerly Education for the Disadvantaged)	14,492.0	13,760.2	15,942.2	14,909.8	-1,032.4	-6.5%
Race to the Top	0.0	520.2	0.0	0.0	0.0	
Even Start	66.0	0.0	72.6	0.0	-72.6	-100.0%
Striving Readers	200.0	177.1	220.0	190.0	-30.0	-13.6%
Effective Teaching and Learning: Science, Tech., Engineering, Math	180.5	141.9	198.6	0.0	-198.6	-100.0%
Effective Teaching and Learning for a Well-Rounded Ed.	226.1	23.6	248.7	0.0	-248.7	-100.0%
State Grants for Improving Teacher Quality	2,947.7	2,337.8	3,242.7	2,349.8	-892.9	-27.5%
IDEA Part B Grants to States	11,505.2	10,974.9	12,656.5	11,912.8	-743.7	-5.9%
IDEA Part C Grants to Infants and Families	439.4	419.7	483.4	458.6	-24.8	-5.1%
IDEA, Preschool Grants	374.1	353.2	411.5	368.2	-43.3	-10.5%
Safe Schools and Citizenship Education (replaces FY10 funding from Safe and Drug Free Schools) Total	365.0	185.6	401.5	244.8	-156.7	-39.0%
Promise Neighborhoods	10.0	56.8	11.0	73.3	62.3	566.3%
National Programs	2.0	61.5	2.2	75.0	72.8	3308.9%
Elementary and Secondary School Counseling	55.0	49.6	60.5	49.6	-10.9	-18.0%
Carol. M. White Physical Education Program	79.0	74.6	86.9	47.0	-39.9	-45.9%
Education for Homeless Children and Youth	65.4	61.8	71.9	70.0	-1.9	-2.7%
Investing in Innovation	0.0	0.0	0.0	120.0	120.0	
School Turn-Around Grants	545.6	505.8	600.2	450.0	-150.2	-25.0%
21st Century Community Learning Centers (after school)	1,166.2	1,091.6	1,282.9	1,166.7	-116.2	-9.1%
English Language Acquisition	750.0	693.8	825.1	737.4	-87.7	-10.6%
Neglected and Delinquent Youth- state program	50.4	47.6	55.4	47.6	-7.8	-14.1%
Migrant Student Education	394.8	372.8	434.3	374.8	-59.5	-13.7%
Special Programs for Migrant Students (HS equivalency, college)	36.7	34.6	40.4	44.6	4.2	10.5%
Rural Education	174.9	169.8	192.4	175.8	-16.6	-8.6%
Indian Student Education	127.3	123.9	140.0	143.9	3.9	2.8%
ADULT, VOCATIONAL, AND HIGHER EDUCATION						
Adult Education- State Grants	640.0	564.0	704.0	595.7	-108.3	-15.4%
Career and Technical Education (CTE)	1,160.9	1,064.4	1,277.1	1,117.6	-159.5	-12.5%
Client Assistance State Grants	12.3	11.6	13.5	13.0	-0.5	-3.9%
Training	37.8		41.6	30.2	-11.4	-27.4%
Demonstration and Training Program	11.6		12.8	5.8	-7.0	-54.5%

Migrant and Seasonal Farmworkers	2.2		2.4	0.0	-2.4	-100.0%
Supported Employment State Grants	29.2	27.5	32.1	27.5	-4.6	-14.4%
Protection and Advocacy of Individual Rights (PAIR)	18.1		19.9	17.7	-2.2	-11.1%
Independent Living	137.9	130.1	151.7	33.3	-118.4	-78.0%
Pell Grants, Discretionary (NOTE: All Pell Grant funding is exempt from automatic cuts)	17,494.8	22,778.4	19,245.5	22,475.4	3,229.9	16.8%
Federal Supplemental Educational Opportunity Grants	757.5	696.2	833.3	733.1	-100.2	-12.0%
Federal Work Study	980.5	925.6	1,078.6	989.7	-88.9	-8.2%
TRIO Program	853.1	796.0	938.5	900.0	-38.5	-4.1%
GEAR UP	323.2	286.4	355.5	322.8	-32.7	-9.2%
Child Care Access Means Parents in School	16.0	15.1	17.6	15.1	-2.5	-14.2%
Fund for the Improvement of Postsecondary Education	159.4		175.4	0.0	-175.4	-100.0%
Postsecondary Program for Students with Intellectual Disabilities	11.0		12.1	11.8	-0.3	-2.5%
NUTRITION						
WIC (Special Supplemental Nutrition/Women, Infants and Children)	7,252.0	6,522.0	7,977.7	6,350.0	-1,627.7	-20.4%
Commodity Supplemental Food Program (NOTE: CSFP is exempt from automatic cuts)	171.4	182.0	188.6	222.2	33.6	17.8%
TEFAP: Emergency Food Programs, Administrative	49.5	46.0	54.5	54.4	-0.1	-0.1%
Farmers' Market Nutrition Program	20.0	15.0	22.0	18.5	-3.5	-15.9%
Congressional Hunger Center	3.0	1.9	3.3	2.0	-1.3	-39.4%
HOUSING						
Total, Community Development Fund	4,450.0	3,135.0	4,895.3	3,060.0	-1,835.3	-37.5%
Community Development Block Grant Formula Grants	3,990.0	3,078.0	4,389.3	3,000.0	-1,389.3	-31.7%
Choice Neighborhoods/HOPE VI	200.0	114.0	220.0	125.0	-95.0	-43.2%
Homeless Assistance Grants	1,865.0	1,933.0	2,051.6	2,250.0	198.4	9.7%
Public Housing Capital Fund	2,500.0	1,777.0	2,750.2	1,900.0	-850.2	-30.9%
Public Housing Operating Fund	4,775.0	4,054.0	5,252.8	4,500.0	-752.8	-14.3%
Housing Choice Vouchers (contract renewals)	16,339.0	16,349.0	17,974.0	17,681.0	-293.0	-1.6%
Housing for the Elderly (Section 202)	825.0	355.0	907.6	433.0	-474.6	-52.3%
Housing for Persons with Disabilities (Section 811)	300.0	156.0	330.0	151.0	-179.0	-54.2%
FYs 2010,2013, 2016 figures are from Congressional appropriations tables and documents, with detailed information as needed from executive branch documents.						

1. Inflation multiplier from FYs 2010 - 2016 is 1.10007; sources: BLS, CPI-U for FYs 2010-2015; CBO January Budget Outlook for FYs 2015-2016. Calculations by Center on Budget and Policy Priorities.

