



September, 2014

Selected Human Needs Programs: Shrinking Funding Since 2010

Even before the across-the-board sequestration took effect in FY 2013, human needs programs funded by annual appropriations were on a downward trend. From FY 2010 through FY 2014, out of a group of 131 programs of special importance to low-income and vulnerable people, 119 saw decreases after adjusting for inflation. Only 12 programs increased during that period.

Because of the Murray-Ryan budget deal undoing most of sequestration cuts in FY 2014, funding rose for almost all of these programs from the very low FY 2013 to FY 2014. But since FY 2010, the vast majority of these services has lost ground. In most cases, the cuts were substantial – Ninety-nine programs were cut well over 10 percent.

At a time when unemployment has remained persistently high, adult and youth job training programs were cut 18 percent. YouthBuild, the successful program introducing low-income youth to the construction trades and helping them to get more education, was cut more than 30 percent. Reintegration of ex-offenders, funded at \$108 million in FY 2010, was cut 32 percent, taking inflation into account.

Despite high levels of substance abuse nationwide, various drug and alcohol treatment programs were cut between 10.8 and 36.7 percent. The largest account for discretionary spending for child welfare services was cut 12 percent, reduced \$36.8 million after adjusting for inflation. Juvenile justice programs were cut massively, with mentoring programs reduced by 18.4 percent and other programs slashed by one-third, one-half, or more. A dismal pattern emerges of very big cuts for the most vulnerable populations.

The table shows a failure to invest adequately in education programs, many of which were cut over 10 percent. Here too, some of the larger cuts affect vulnerable populations, such as those needing adult education (cut 16.8 percent), neglected and delinquent youth (cut 12.9 percent), and migrant student education (cut 12.5 percent).

Home heating and cooling assistance dropped a precipitous 38 percent, despite cold winters and rising home energy costs. Other housing and community development programs sustained big cuts: the Community Development Block Grant was slashed 30 percent; the Public Housing Capital Fund dropped 30.9 percent. In housing, the funding levels do not always tell the whole story. While Housing Choice rental vouchers declines by only 2 percent, increasing costs mean the funding for FY 2014 was not enough to restore many thousands of units lost in the FY 2013 sequestration cuts.

These are only a few examples. While there are some important exceptions, such as modest increases in child care, Head Start, and Pell grants, the overall pattern shows a dangerous failure to help the most vulnerable, with the biggest barriers towards full participation in the economy.

Funding recommendations in the House and/or Senate for FY 2015 are only available for a fraction of these programs as of the beginning of September. In general, the Senate figures are higher; the House makes deep cuts in Juvenile Justice and certain housing programs. But funding levels generally do not undo the damage since 2010.

Selected Human Needs Programs: Shrinking Funding Since 2010

Federal Appropriations, FY 2010 - FY 2015

Coalition on Human Needs

In millions of dollars

9/4/2014

| | FY 2010 | FY 2013, Including Sequester Cuts | FY 2014 | Change from FY10 to FY14, adjusted for inflation | Percent Change from FY10 to FY14, adj for inflation ¹ | Latest Available Senate FY 2015 Action ² | Percent Change from FY 14 to Senate FY 15 | Latest Available House FY 2015 Action ³ | Percent Change from FY 14 to House FY 15 |
|---|---------|---|---------|---|--|--|---|---|--|
| JOB TRAINING AND EMPLOYMENT SERVICES | | | | | | | | | |
| Adult Training (WIA) | 861.5 | 730.6 | 766.1 | -168.3 | -18.0% | 776.7 | 1.4% | | |
| Adult Training (WIA) Recovery Act (2009-2010) | 495.0 | ... | ... | ... | | ... | | | |
| Youth Training (WIA) | 924.1 | 781.4 | 820.4 | -181.8 | -18.1% | 831.8 | 1.4% | | |
| Youth Training (WIA) Recovery Act (2009-2010) | 1,188.0 | ... | ... | ... | | ... | | | |
| Dislocated Worker Assistance | 1,066.7 | 955.6 | 1,222.5 | 65.5 | 5.7% | 1,015.5 | -16.9% | | |
| Dislocated Worker National Emergency Grants (National Reserve) | 220.9 | 247.8 | 220.9 | -18.7 | -7.8% | 220.9 | 0.0% | | |
| Dislocated Worker Assistance Recovery Act (2009-2010) | 1,436.0 | ... | ... | ... | | ... | | | |
| Employment Service- National and States | 724.6 | 664.2 | 684.0 | -101.9 | -13.0% | 684.0 | 0.0% | | |
| Employment Service- National and States Recovery Act (2009-2010) | 396.0 | ... | ... | ... | | ... | | | |
| Community Service Employment for Older Americans | 825.4 | 424.8 | 434.4 | -460.9 | -51.5% | 434.4 | 0.0% | | |
| Community Service Employment for Older Americans Recovery Act (2009-2010) | 119.0 | ... | ... | ... | | ... | | | |
| Migrant and Seasonal Farmworkers | 84.6 | 79.9 | 81.9 | -9.9 | -10.7% | 82.9 | 1.2% | | |
| Veterans Employment and Training | 263.1 | 250.6 | 269.5 | -15.8 | -5.5% | 270.0 | 0.2% | | |
| Native American Programs | 52.8 | 45.1 | 46.1 | -11.2 | -19.5% | 47.3 | 2.6% | | |
| Office of Disability Employment Policy | 39.0 | 37.0 | 37.7 | -4.6 | -10.8% | 41.7 | 10.6% | | |
| Reintegration of Ex-Offenders | 108.5 | 76.1 | 80.1 | -37.6 | -32.0% | 80.1 | 0.0% | | |
| Office of Job Corps | 1,706.8 | 1,622.0 | 1,688.2 | -163.0 | -8.8% | 1,700.2 | 0.7% | | |
| Office of Job Corps Recovery Act (2009-2010) | 250.0 | ... | ... | ... | | ... | | | |
| YouthBuild | 102.5 | 75.5 | 77.5 | -33.6 | -30.3% | 79.5 | 2.5% | | |
| YouthBuild Recovery Act (2009-2010) | 50.0 | ... | ... | ... | | ... | | | |
| Green Jobs Innovation Fund | 40.0 | 0.0 | 0.0 | -43.4 | -100.0% | 0.0 | | | |
| Career Pathways Innovation Fund | 125.0 | 0.0 | 0.0 | -135.6 | -100.0% | 0.0 | | | |
| Job Opportunities for Employment in High Growth Industries, Recovery Act (2009-2010) (FYs 11-13 funded through employer-paid H-1B fees) | 750.0 | ... | ... | ... | | ... | | | |
| WANTO/Women in Apprenticeship | 1.0 | 1.0 | 1.0 | -0.1 | -8.2% | 1.0 | 0.0% | | |
| TAA Community College & Career Training Grant Fund (Mandatory) | 0.0 | 474.5 | 464.0 | 464.0 | | | | | |
| Workforce Innovation Fund | 0.0 | 47.3 | 47.3 | 47.3 | | 0.0 | -100.0% | | |
| Pilots, Demonstrations and Research | 63.0 | 6.3 | 0.0 | -68.3 | -100.0% | | | | |
| Evaluation | 10.0 | 9.1 | 0.0 | -10.8 | -100.0% | | | | |
| State Paid Leave fund ⁴ | 0.0 | 0.0 | 0.0 | | | 5.0 | | | |

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|--|---------|---|---------|---|--|--|---|---|--|
| HEALTH | | | | | | | | | |
| Community Health Centers (NOTE: mandatory and discretionary CHC funding subject to 2% cut) | 2,190.0 | 1,390.5 | 1,495.2 | -880.0 | -37.0% | 1,491.5 | -0.2% | | |
| Community Health Ctrs Affordable Care Act Mandatory funding | 0.0 | 1,465.4 | 2,144.7 | | | 3,600.0 | 67.9% | | |
| Community Health Ctrs Federal Tort Claims Act funding[<u>Free Clinics Medical Malpractice</u>] | 43.7 | 38.0 | 40.0 | -7.4 | -15.6% | 40.0 | 0.0% | | |
| Community Health Centers Recovery Act (2009-2010) | 2,000.0 | ... | ... | ... | | ... | | | |
| National Health Service Corps | 142.0 | 0.0 | 0.0 | -154.0 | | 0.0 | | | |
| National Health Service Corps Affordable Care Act Mandatory | 0.0 | 284.7 | 283.0 | 283.0 | | | | | |
| National Health Service Corps Recovery Act (2009-2010) | 300.0 | ... | ... | ... | | ... | | | |
| Maternal & Child Health Block Grant | 662.0 | 604.9 | 634.0 | -84.0 | -11.7% | 639.0 | 0.8% | | |
| Healthy Start | 105.0 | 98.1 | 101.0 | -12.9 | -11.3% | 102.0 | 1.0% | | |
| Children's Hospital Grad. Medical Education | 318.0 | 251.2 | 265.0 | -79.9 | -23.2% | 265.0 | 0.0% | | |
| Ryan White AIDS Program | 2,312.2 | 2,248.6 | 2,318.8 | -189.0 | -7.5% | 2,313.0 | -0.2% | | |
| Minority HIV/AIDS Total ⁵ | 400.9 | | 425.4 | -9.4 | -2.2% | | | | |
| HHS Office of the Secretary Minority HIV/AIDS Fund | 53.9 | | 53.9 | -4.6 | -7.8% | 52.1 | -3.3% | | |
| Title X- Family Planning | 316.8 | 278.3 | 286.5 | -57.1 | -16.6% | 300.0 | 4.7% | | |
| Rural Health Programs | 186.0 | 130.9 | 142.3 | -59.4 | -29.4% | 144.0 | 1.1% | | |
| Nursing Workforce Development (Title VIII) | 243.9 | 217.5 | 223.8 | -40.7 | -15.4% | 236.3 | 5.6% | | |
| Nurse Education Recovery Act (2009-2010) | 42.0 | ... | ... | ... | | ... | | | |
| Universal Newborn Hearing | 19.0 | 17.7 | 17.9 | -2.7 | -13.3% | 17.8 | -0.3% | | |
| Emergency Medical Services for Children | 21.5 | 20.0 | 20.2 | -3.1 | -13.3% | 20.2 | -0.3% | | |
| State Health Access Grants | 75.0 | 0.0 | 0.0 | -81.3 | -100.0% | | | | |
| | | | | | | | | | |
| | | | | | | | | | |
| MENTAL HEALTH | | | | | | | | | |
| Programs of Regional & National Significance | 361.5 | 266.5 | 386.3 | -5.8 | -1.5% | 378.6 | -2.0% | | |
| Mental Health Block Grant | 420.8 | 436.8 | 462.7 | 6.3 | 1.4% | 482.6 | 4.3% | | |
| Children's Mental Health | 121.3 | 111.4 | 117.3 | -14.2 | -10.8% | 117.0 | -0.3% | | |
| PATH Grants to States for the Homeless | 65.0 | 61.0 | 64.8 | -5.7 | -8.1% | 64.6 | -0.3% | | |
| Protection/Advocacy for Indiv. With Mental Illness | 36.4 | 34.3 | 36.2 | -3.2 | -8.2% | 36.1 | -0.4% | | |
| | | | | | | | | | |
| SUBSTANCE ABUSE | | | | | | | | | |
| Treatment Programs of Reg. & Nat'l Significance | 454.6 | 404.0 | 312.0 | -181.1 | -36.7% | 324.6 | 4.0% | | |
| Substance Abuse Treatment Block Grant | 1,798.6 | 1,710.3 | 1,740.7 | -210.1 | -10.8% | 1,815.4 | 4.3% | | |
| Substance Abuse Prevention Programs of Reg. & Nat'l Sign. | 202.2 | 175.5 | 175.6 | -43.7 | -19.9% | 175.2 | -0.2% | | |
| | | | | | | | | | |
| DISABILITIES | | | | | | | | | |
| Developmental Disabilities State Councils | 75.1 | 70.9 | 70.9 | -10.6 | -13.0% | 71.7 | 1.1% | | |
| Developmental Disabilities Protection and Advocacy | 41.0 | 39.0 | 38.7 | -5.7 | -12.9% | 38.6 | -0.3% | | |
| Voting Access for People with Disabilities | 17.4 | 5.0 | 5.0 | -13.9 | -73.7% | 5.0 | 0.0% | | |
| Projects of National Significance | 14.1 | 8.0 | 8.9 | -6.4 | -41.9% | 8.9 | -0.3% | | |
| University Centers for Excellence in Developmental Disabilities | 38.9 | 37.0 | 36.8 | -5.4 | -12.9% | 37.7 | 2.5% | | |
| | | | | | | | | | |
| CHILD WELFARE SERVICES | | | | | | | | | |
| Child Welfare Services | 281.7 | 262.6 | 268.7 | -36.8 | -12.0% | 268.7 | 0.0% | | |
| Child Welfare Training, Research or Demo Projects | 27.0 | 24.4 | 25.0 | -4.3 | -14.7% | 15.0 | -40.0% | | |
| CAPTA Child Protective Services State Grants | 28.5 | 25.0 | 25.3 | -5.6 | -18.1% | 25.3 | 0.0% | | |
| CAPTA Child Abuse Discretionary Grants | 29.0 | 24.0 | 28.7 | -2.7 | -8.6% | 28.7 | -0.2% | | |
| CAPTA Community Grants for Protection of Abuse & Neglect | 41.7 | 39.0 | 39.8 | -5.5 | -12.1% | 39.8 | 0.0% | | |
| Adoption Opportunities (FY11 includes Children's Health Act funding) | 26.4 | 36.0 | 40.6 | 12.0 | 41.9% | 42.6 | 4.9% | | |
| Children's Health Act Adoption Programs | 13.0 | 0.0 | 0.0 | -14.1 | -100.0% | | | | |
| Adoption Incentive Grants | 39.5 | 37.2 | 37.9 | -4.9 | -11.4% | 37.9 | -0.1% | | |

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|--|----------|---|----------|---|--|--|---|---|--|
| EDUCATION | | | | | | | | | |
| Title I- College and Career Ready Students: Local K-12 Grants (formerly Education for the Disadvantaged) | 14,492.0 | 13,760.2 | 14,384.8 | -1,333.2 | -8.5% | 14,434.8 | 0.3% | | |
| Title I- Edu. For Disadvantaged: Recovery Act (2009-2010) | 10,000.0 | ... | ... | ... | | ... | | | |
| Race to the Top | 0.0 | 520.2 | 250.0 | 250.0 | | 0.0 | -100.0% | | |
| Even Start | 66.0 | 0.0 | 0.0 | -71.6 | | | | | |
| Effective Teaching and Learning: Literacy (includes formerly separate Striving Readers) | 0.0 | 177.1 | 183.7 | 183.7 | | 0.0 | -100.0% | | |
| Effective Teaching and Learning: Science, Tech., Engineering, Math | 180.5 | 141.9 | 149.7 | -46.1 | -23.5% | 0.0 | -100.0% | | |
| Effective Teaching and Learning for a Well-Rounded Ed. | 226.1 | 23.6 | 25.0 | -220.2 | -89.8% | 0.0 | -100.0% | | |
| IDEA Part B Grants to States | 11,505.2 | 10,974.9 | 11,472.8 | -1,005.7 | -8.1% | 12,555.0 | 9.4% | | |
| IDEA Part B Grants to States, Recovery Act (2009-2010) | 11,300.0 | ... | ... | ... | | ... | | | |
| IDEA Part C Grants to Infants and Families | 439.4 | 419.7 | 438.5 | -38.1 | -8.0% | 441.8 | 0.8% | | |
| IDEA Part C, Recovery Act (2009-2010) | 500.0 | ... | ... | ... | | ... | | | |
| IDEA, Preschool Grants | 374.1 | 353.2 | 353.2 | -52.5 | -12.9% | 353.2 | 0.0% | | |
| Successful, Safe and Healthy Students (replaces FY10 funding from Safe and Drug Free Schools) | 365.0 | 185.6 | 214.1 | -181.8 | -45.9% | 0.0 | -100.0% | | |
| Education for Homeless Children and Youth | 65.4 | 61.8 | 65.0 | -5.9 | -8.3% | 65.0 | 0.0% | | |
| Effective Teachers and Leaders State Grants (replaces Teacher Quality Improvement State Grants) [State Grants for Improving Teacher Quality] | 2,947.7 | 2,337.8 | 2,349.8 | -847.2 | -26.5% | 2,349.8 | 0.0% | | |
| Investing in Innovation | 0.0 | 141.6 | 141.6 | 141.6 | | 141.6 | 0.0% | | |
| School Turn-Around Grants | 545.6 | 505.8 | 505.8 | -86.0 | -14.5% | 505.8 | 0.0% | | |
| 21st Century Community Learning Centers (after school) | 1,166.2 | 1,091.6 | 1,149.4 | -115.5 | -9.1% | 1,149.4 | 0.0% | | |
| English Learner Education | 750.0 | 693.8 | 723.4 | -90.1 | -11.1% | 723.4 | 0.0% | | |
| Neglected and Delinquent Youth- state program | 50.4 | 47.6 | 47.6 | -7.0 | -12.9% | 47.6 | 0.0% | | |
| Migrant Student Education | 394.8 | 372.8 | 374.8 | -53.4 | -12.5% | 374.8 | 0.0% | | |
| Special Programs for Migrant Students (HS, college) | 36.7 | 34.6 | 34.6 | -5.2 | -13.0% | 34.6 | 0.0% | | |
| College Pathways and Accelerated Learning | 103.3 | 75.2 | 74.8 | -37.2 | -33.2% | 0.0 | -100.0% | | |
| High School Graduation Initiative | 50.0 | 46.3 | 46.3 | -8.0 | -14.7% | 0.0 | -100.0% | | |
| Promise Neighborhoods | 10.0 | 56.8 | 56.8 | 45.9 | 423.3% | 56.8 | 0.0% | | |
| Rural Education | 174.9 | 169.8 | 169.8 | -19.9 | -10.5% | 169.8 | 0.0% | | |
| Indian Student Education | 127.3 | 123.9 | 123.9 | -14.1 | -10.2% | 123.9 | 0.0% | | |
| ADULT, VOCATIONAL, AND HIGHER EDUCATION | | | | | | | | | |
| Adult Education- State Grants | 640.0 | 564.0 | 577.7 | -116.5 | -16.8% | 576.8 | -0.1% | | |
| Career and Technical Education (CTE) | 1,160.9 | 1,064.4 | 1,117.6 | -141.5 | -11.2% | 1,130.4 | 1.1% | | |
| Client Assistance State Grants | 12.3 | 11.6 | 12.0 | -1.3 | -10.0% | 14.0 | 16.7% | | |
| Supported Employment State Grants | 29.2 | 27.5 | 27.5 | -4.1 | -13.0% | 27.5 | 0.0% | | |
| Independent Living | 137.9 | 130.1 | 134.5 | -15.1 | -10.1% | 137.5 | 2.2% | | |
| Pell Grants, Discretionary (NOTE: All Pell Grant funding is exempt from automatic cuts) | 17,494.8 | 22,778.4 | 22,778.4 | 3,803.5 | 20.0% | 22,475.4 | -1.3% | | |
| Federal Supplemental Educational Opportunity Grants | 757.5 | 696.2 | 733.1 | -88.5 | -10.8% | 748.1 | 2.0% | | |
| Federal Work Study | 980.5 | 925.6 | 974.7 | -88.7 | -8.3% | 1,009.7 | 3.6% | | |
| Federal Work Study, Recovery Act (2009-2010) | 200.0 | ... | ... | ... | | ... | | | |
| TRIO Program | 853.1 | 796.0 | 838.3 | -87.0 | -9.4% | 846.7 | 1.0% | | |
| Race to the Top: College Affordability and Completion | 0.0 | 0.0 | 0.0 | 0.0 | | | | | |
| GEAR UP | 323.2 | 286.4 | 301.6 | -48.9 | -14.0% | 304.6 | 1.0% | | |
| Child Care Access Means Parents in School | 16.0 | 15.1 | 15.1 | -2.2 | -12.8% | 15.9 | 5.3% | | |
| NUTRITION | | | | | | | | | |
| WIC (Special Supplemental Nutrition/Women, Infants and Children) | 7,252.0 | 6,522.0 | 6,715.8 | -1,149.7 | -14.6% | 6,623.0 | -1.4% | 6,623.0 | -1.4% |

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|--|----------------|---|----------------|---|--|--|---|---|--|
| Commodity Supplemental Food Program (NOTE: CSFP is exempt from automatic cuts) | 171.4 | 182.0 | 202.7 | 16.8 | 9.0% | 275.7 | 36.0% | 275.7 | 36.0% |
| TEFAP: Emergency Food Programs, Administrative | 49.5 | 46.0 | 49.4 | -4.3 | -8.0% | 49.4 | 0.0% | 49.4 | 0.0% |
| Farmers' Market Nutrition Program | 20.0 | 15.0 | 16.5 | -5.1 | -23.7% | 16.5 | -0.3% | 16.5 | -0.3% |
| Senior Farmers' Market Nutrition Program (Mandatory) | 20.6 | 20.0 | 19.0 | -3.3 | -15.0% | | | | |
| Congressional Hunger Center | 3.0 | 1.9 | 2.0 | -1.3 | -38.5% | 2.0 | 0.0% | 2.0 | 0.0% |
| HOUSING | | | | | | | | | |
| Total, Community Development Fund | 4,450.0 | 3,135.0 | 3,100.0 | -1,726.5 | -35.8% | 3,090.0 | -0.3% | 3,060.0 | -1.3% |
| Community Development Block Grant Formula Grants | 3,990.0 | 3,078.0 | 3,030.0 | -1,297.6 | -30.0% | 3,020.0 | -0.3% | 3,000.0 | -1.0% |
| Community Development Fund, Recovery Act (2009-2010) | 1,953.7 ... | ... | ... | ... | | | | | |
| Choice Neighborhoods/HOPE VI | 200.0 | 114.0 | 90.0 | -126.9 | -58.5% | 90.0 | 0.0% | 25.0 | -72.2% |
| Homeless Assistance Grants | 1,865.0 | 1,933.0 | 2,105.0 | 82.2 | 4.1% | 2,145.0 | 1.9% | 2,105.0 | 0.0% |
| Public Housing Capital Fund | 2,500.0 | 1,777.0 | 1,875.0 | -836.5 | -30.9% | 1,900.0 | 1.3% | 1,775.0 | -5.3% |
| Public Housing Capital Fund, Recovery Act (2009-2010) | 3,870.9 ... | ... | ... | ... | | | | | |
| Public Housing Operating Fund | 4,775.0 | 4,054.0 | 4,400.0 | -779.0 | -15.0% | 4,475.0 | 1.7% | 4,400.0 | 0.0% |
| Housing Choice Vouchers (contract renewals) | 16,339.0 | 16,349.0 | 17,366.0 | -355.3 | -2.0% | 17,719.0 | 2.0% | 17,693.0 | 1.9% |
| Housing for the Elderly (Section 202) | 825.0 | 355.0 | 384.0 | -510.8 | -57.1% | 420.0 | 9.4% | 420.0 | 9.4% |
| Housing for Persons with Disabilities (Section 811) | 300.0 | 156.0 | 126.0 | -199.4 | -61.3% | 135.0 | 7.1% | 135.0 | 7.1% |
| Notes: All programs listed as "Recovery Act" had temporary funding in FYs 2009 - 2010 to help in the recovery from the Great Recession. These appropriations were not expected to continue. FYs 2010 and FY 2014 figures are from Congressional appropriations tables; FY 2013 post-sequester figures are from OMB or agency budget documents. | | | | | | | | | |
| 1. Inflation from FYs 2010 - 2014 is 8.46%; source: BLS, CPI-U. | | | | | | | | | |
| 2. Senate FY 15 Sources: Agriculture, Appropriations Full Committee; Commerce-Justice-Science, Appropriations Full Committee; Labor-HHS-Ed, Appropriations Subcommittee; Transportation-HUD, Appropriations Full Committee | | | | | | | | | |
| 3. House FY15 Sources: Agriculture, Appropriations Full Committee; Commerce-Justice-Science, House Passed; Transportation-HUD, House Passed | | | | | | | | | |
| 4. State Paid Leave Fund proposed by the President at \$5m; not yet agreed to by Congress. | | | | | | | | | |
| 5. Includes funding from HHS: Health Resources and Services Administration, Centers for Disease Control and Prevention, Substance Abuse and Mental Health Services Administration, and the Office of the Secretary | | | | | | | | | |