

May 12, 2017

## The Big Squeeze on Human Needs Programs Continues Just-Passed Appropriations Reject Extreme Trump Cuts, but Widen Losses Since FY 2010

The omnibus appropriations bill that Congress finally enacted for FY 2017 continues the trend since FY 2010 of cuts to domestic programs. Annually approved funding for programs such as education, public health, affordable housing, family and children's services, job training, environmental protection, veterans' services, WIC, Head Start, and community development has been shrinking as a percentage of the economy, and is projected to reach record lows (below 3 percent of GDP) as we head into FY 2018. Human needs programs of importance to low-income people have been a part of this downward trend. From FY 2010 through FY 2017, out of 167 programs tracked by the Coalition on Human Needs, 135 programs were cut (more than 80 percent of the programs tracked). 85 programs were cut by 15 percent or more; 53 were cut by at least 25 percent (nearly one-third of all the programs tracked). (The comparisons back to FY 2010 are adjusted for inflation.) Fewer than one in five programs grew, but there were welcome increases in the Commodity Supplemental Food Program (up 22.6%), child care (up 19.5%) and Head Start (up 13.8%). Still, there are well over 300,000 fewer affordable child care placements now as compared to 2006.

The annually appropriated programs included here (also known as discretionary programs) help to prepare low-income people for work, fund low-income housing and education from pre-k to college, provide health care and nutrition aid for pregnant women, infants and toddlers, offer services for people with HIV and AIDS, prevent and treat childhood lead poisoning, provide substance abuse and mental health treatment, as well as services for children, seniors, people with disabilities, refugees, and children and youth in the criminal justice system. Many of these programs are important anti-poverty engines, helping people to get jobs, helping children grow and thrive, ensuring that people can afford housing and can heat or cool their homes, and offering special help for the homeless, runaway youth, and people with disabilities. Additional investments in services like these are needed to accelerate progress in reducing poverty. However, caps on discretionary programs due to the 2011 Budget Control Act have caused cuts in most of these programs.

The Budget Control Act set basic caps on discretionary spending (both defense and non-defense), and also required deeper cuts called sequestration if no other means of mandated deficit reduction were achieved. These sequester cuts were only inflicted in full in FY 2013. Congress adopted agreements to prevent sequestration, at least in part, in FYs 2014-2015 and 2016-2017. CHN's table shows the deep cuts in FY 2013 and some progress in rebuilding after that. Still, the BCA's basic caps have taken their toll on programs for low-income people.

If Congress does not act to undo sequestration in FY 2018, about \$3 billion in additional cuts will be inflicted on domestic and international (non-defense discretionary) programs. Many programs will face far worse cuts, because a combination of unavoidable cost increases and revenue reductions means that this spending category will need \$16 - \$20 billion more just to stay even with current levels. But for the new fiscal year, much deeper cuts are threatened. President Trump's budget would slash these programs \$54 billion *below* the sequester cap, and would transfer those funds to defense. Although Congress rejected \$18 billion in deeper cuts proposed by the Trump Administration for FY 2017, it is not yet known whether it will continue its past bipartisan practice of at least partial relief from the deep sequester cuts, (provided equally to defense and non-defense programs) or go in the President's dangerous direction of unprecedented disinvestment in anti-poverty services.

Many of the cuts are in areas recognized as important priorities. Congress did act to restore some funding available to combat childhood lead poisoning; however, a real increase in funding has occurred only through use of the Prevention and Public Health Fund set up by the Affordable Care Act, and now threatened with termination by Congress. There is bipartisan interest in helping prevent youth crime, but juvenile justice funding has been cut almost in half (46.5%) since FY 2010. Lack of affordable housing has reached a crisis point in many communities, but the Public Housing Capital Fund has been cut 30.9%, and Public Housing Operating funds are down 18%. Among other programs receiving substantial reductions are job training to assist in the Reintegration of Ex-Offenders (down 27.7 percent); adult and youth training (down nearly 16 %), the Low Income Home Energy Assistance Program (LIHEAP, cut 39.6 percent), Adult Education State Grants (cut 17.2 percent), and Assets for Independence (a matched savings program, eliminated).

## **Selected Human Needs Programs: Shrinking Funding Since 2010**



Federal Appropriations, FY 2010 - FY 2017

Coalition on Human Needs In millions of dollars 5/9/2017

	FY 2010	FY 2013, Including Sequester Cuts	FY 2016	FY10, in FY17 \$ <sup>1</sup>	FY 2017	Dollar Change from FY10 to FY17 (in FY17 \$) <sup>1</sup>	Percent Change from FY10 to FY17
JOB TRAINING AND EMPLOYMENT SERVICES				*	-		
Adult Training (WIA)	861.5	730.6	815.6	968.0	815.6	-152.4	-15.7%
Youth Training (WIA)	924.1	781.4	873.4	1,038.3	873.4	-164.9	-15.9%
Dislocated Worker Assistance	1,066.7	955.6	1,020.9	1,198.5	1,020.9	-177.6	-14.8%
Dislocated Worker National Emergency Grants (National Reserve)	220.9	247.8	220.9	248.2	220.9	-27.3	-11.0%
Employment Service- National and States	724.6	664.2	699.8	814.1	691.2	-122.9	-15.1%
Community Service Employment for Older Americans	825.4	424.8	434.4	927.4	400.0	-527.4	-56.9%
Migrant and Seasonal Farmworkers	84.6	79.9	81.9	95.1	81.9	-13.2	-13.8%
DOL Wage and Hour Division	227.6	215.2	227.5	255.7	227.5	-28.2	-11.0%
Veterans Employment and Training	263.1	250.6	271.1	295.6	279.0	-16.6	-5.6%
	52.8	45.1	50.0	59.3	50.0	-9.3	-15.7%
Office of Disability Employment Policy	39.0	37.0	38.2	43.8	38.2	-5.6	-12.8%
Reintegration of Ex-Offenders	108.5	76.1	88.1	121.9	88.1	-33.8	-27.7%
Office of Job Corps	1,706.8	1,622.0	1,689.2	1,917.7	1,704.2	-213.5	-11.1%
YouthBuild	102.5	75.5	84.5	115.2	84.5	-30.7	-26.6%
Workforce Data Quality Initiative	0.0	0.0	6.0	0.0	6.0	6.0	*
Apprenticeship Programs	0.0	0.0	90.0	0.0	95.0	95.0	*
Green Jobs Innovation Fund	40.0	0.0	0.0	44.9	0.0	-44.9	-100.0%
Career Pathways Innovation Fund	125.0	0.0	0.0	140.4	0.0	-140.4	-100.0%
WANTO/Women in Apprenticeship	1.0	1.0	1.0	1.1	0.0	-1.1	-100.0%
Pilots, Demonstrations and Research	63.0	6.3	0.0	70.8	0.0	-70.8	-100.0%
Evaluation	10.0	9.1	0.0	11.2	0.0	-11.2	-100.0%
HEALTH							
Community Health Centers (discretionary funding)	2,190.0	1,390.5	1,491.4	2,460.6	1,490.5	-970.1	-39.4%
Community Health Ctrs Federal Tort Claims Act funding [Free Clinics							
Medical Malpractice]	43.7	38.0	100.0	49.1	1,000.0	950.9	1936.6%
National Health Service Corps	142.0	0.0	0.0	159.5	0.0	-159.5	-100.0%
Training for Diversity	90.9	80.0	83.1	102.1	83.1	-19.0	-18.6%
Maternal & Child Health Block Grant	662.0	604.9	638.2	743.8	641.7	-102.1	-13.7%
Healthy Start	105.0	98.1	103.5	118.0	103.5	-14.5	-12.3%
Children's Hospital Grad. Medical Education	318.0	251.2	295.0	357.3	300.0	-57.3	-16.0%
Ryan White AIDS Program	2,312.2	2,248.6	2,322.8	2,597.9	2,318.8	-279.1	-10.7%
HHS Office of the Secretary Minority HIV/AIDS Fund	53.9		53.9	60.6	53.9	-6.7	-11.0%
Minority Health	55.9	39.5	56.7	62.8	56.7	-6.1	-9.7%

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Office of Women's Health	33.7	33.0	32.1	37.9	32.1	-5.8	-15.2%
Title X - Family Planning	316.8	278.3	286.5	355.9	286.5	-69.4	-19.5%
Rural Health Programs	186.0	130.9	149.6	209.0	156.1	-52.9	-25.3%
Nursing Workforce Development (Title VIII)	243.9	217.5	229.5	274.0	229.5	-44.5	-16.3%
Universal Newborn Hearing	19.0	17.7	17.8	21.3	17.8	-3.5	-16.6%
Emergency Medical Services for Children	21.5	20.0	20.2	24.2	20.2	-4.0	-16.4%
State Health Access Grants	75.0	0.0	0.0	84.3	0.0	-84.3	-100.0%
CDC Childhood Lead Poisoning Prevention/Healthy Homes	34.8	2.5	0.0	39.1	35.0	-4.1	-10.5%
CDC Childhood Lead Poisoning Prevention/Healthy Homes - <i>Prevention</i> and Public Health Fund	0.0		17.0	0.0	17.0	17.0	*
HUD Lead Hazard Control and Healthy Homes	140.0	114.0	110.0	157.3	145.0	-12.3	-7.8%
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MENTAL HEALTH							
Programs of Regional & National Significance	361.5	266.5	402.6	406.2	386.7	-19.5	-4.8%
Mental Health Block Grant	420.8	436.8	511.5	472.8	541.5	68.7	14.5%
Children's Mental Health	121.3	111.4	119.0	136.3	119.0	-17.3	-12.7%
PATH Grants to States for the Homeless	65.0	61.0	64.6	73.0	64.6	-8.4	-11.5%
Protection/Advocacy for Indiv. With Mental Illness	36.4	34.3	36.1	40.9	36.1	-4.8	-11.7%
SUBSTANCE ABUSE							
Treatment Programs of Reg. & Nat'l Significance	454.6	404.0	335.3	510.8	352.4	-158.4	-31.0%
Substance Abuse Treatment Block Grant	1,798.6	1,710.3	1,778.9	2,020.9	1,778.9	-242.0	-12.0%
Substance Abuse Prevention Programs of Reg. & Nat'l Sign.	202.2	175.5	211.2	227.2	223.2	-4.0	-1.8%
DISABILITIES							
Developmental Disabilities State Councils	75.1	70.9	73.0	84.4	73.0	-11.4	-13.5%
Developmental Disabilities Protection and Advocacy	41.0	39.0	38.7	46.1	38.7	-7.4	-16.0%
Voting Access for People with Disabilities	17.4	5.0	5.0	19.6	5.0	-14.6	-74.4%
Projects of National Significance	14.1	8.0	10.0	15.8	10.0	-5.8	-36.9%
University Centers for Excellence in Developmental Disabilities	38.9	37.0	38.6	43.7	38.6	-5.1	-11.7%
Independent Living, Workforce Innovation and Opportunity Act	103.7	97.9	101.2	116.5	101.2	-15.3	-13.1%
National Institute on Disability, Independent Living, and Rehab Research, WOIA	109.2		104.0		104.0		
Assistive Technology, WOIA	31.0	31.1	34.0	34.8	34.0		
CHILD WELFARE SERVICES							
Child Welfare Services	281.7	262.6	268.7	316.5	268.7	-47.8	-15.1%
Child Welfare Training, Research or Demo Projects	27.0		18.0	30.3	18.0		
CAPTA Child Protective Services State Grants	28.5	25.0	25.3	32.0	25.3		
CAPTA Child Abuse Discretionary Grants	29.0		33.0	32.6	33.0		
CAPTA Community Grants for Prevention of Abuse & Neglect	41.7	39.0	39.8	46.9	39.8		

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Adoption Opportunities (includes Children's Health Act adoption							
awareness funding)	39.4	36.0	39.1	44.3	39.1	-5.2	-11.7%
Adoption Incentive Grants	39.5	37.2	37.9	44.4	37.9	-6.5	-14.6%
Teen Pregnancy Prevention Discretionary Grants	110.0	98.1	101.0	123.6	101.0	-22.6	-18.3%
Social Service & Income Maintenance Research	20.0	5.8	6.5	22.5	6.5	-16.0	
Promoting Safe and Stable Families (discretionary funds)	63.0	59.7	59.8	70.8	59.8	-11.0	-15.5%
Mentoring Children of Prisoners	49.0	0.0	0.0	55.1	0.0	-55.1	-100.0%
Consolidated Runaway, Homeless Youth Program	98.0	91.1	102.0	110.1	102.0	-8.1	-7.4%
Prevention Grants to Reduce Abuse of Runaway Youth	18.0	17.0	17.1	20.2	17.1	-3.1	-15.4%
Chafee Independent Living Training Vouchers	45.0	42.3	43.3	50.6	43.3	-7.3	-14.4%
Abandoned Infants Assistance	12.0	10.8	0.0	13.5	0.0	-13.5	-100.0%
COMMUNITY SERVICES							
Community Services Block Grant	700.0	635.3	715.0	786.5	715.0	-71.5	-9.1%
Economic Development (in FY 10, Job Oppty's for Low-Income Indiv.)	2.6	0.0	29.9	2.9	19.9	17.0	581.2%
Rural Community Facilities	10.0	4.7	6.5	11.2	7.5	-3.7	-33.2%
Assets for Independence (IDA initiative)	23.9	18.6	19.0	26.9	0.0	-26.9	-100.0%
Family Violence/Battered Women's Shelters (HHS)	130.0	121.2	150.0	146.1	151.0	4.9	3.4%
Domestic Violence Hotline (HHS)	3.2	3.0	8.3	3.6	8.3	4.7	130.8%
Violence Against Women Act Programs, Dept. of Justice	422.5	388.2	477.5	474.7	481.5	6.8	1.4%
Low Income Home Energy Assistance (LIHEAP) - formula grants	4,509.7	3,255.4	3,390.3	5,067.0	3,390.3	-1,676.7	-33.1%
Low Income Home Energy Assistance (LIHEAP) - contingency	590.3	0.0	0.0	663.2	0.0	-663.2	-100.0%
Low Income Energy Assistance - total	5,100.0	3,255.4	3,390.3	5,730.2	3,390.3	-2,339.9	-40.8%
Weatherization Assistance Program	289.0	131.7	265.0	324.7	278.0	-46.7	-14.4%
Refugee and Entrant Assistance - total	730.8	999.4	1,674.7	821.1	1,674.7	853.6	104.0%
Transitional and Medical Services	353.3		490.0	397.0	490.0	93.0	23.4%
Victims of Trafficking	9.8		18.8	11.0	18.8	7.8	70.7%
Social Services	154.0		155.0	173.0	155.0	-18.0	
Preventive Health	4.7		4.6	5.3	4.6	-0.7	-12.9%
Targeted Assistance	48.6		47.6	54.6	47.6	-7.0	-12.8%
Unaccompanied Minors	149.3		948.0	167.8	948.0	780.2	
Victims of Torture	11.1		10.7	12.5	10.7	-1.8	
Title XX (Social Services Block Grant)	1,785.0	2,168.0	1,700.0	2,005.6	1,700.0	-305.6	-15.2%
Corporation for National and Community Service, Total	1,089.0		1,094.9	1,223.6	1,030.4	-193.2	-15.8%
JUVENILE JUSTICE (Total)	411.0		270.2	461.8	247.0	-214.8	-46.5%
Title II State Formula Grants	75.0		58.0	84.3	55.0		
Title V Local Delinquency Prevention	65.0		17.5	73.0	14.5		
Juvenile Accountability Block Grant (JABG)	55.0		0.0	61.8	0.0		
Mentoring Programs	100.0		90.0	112.4	80.0		-28.8%
Part E: Developing, Testing, Demos, Promising New Initiatives	91.0		0.0	102.2	0.0		-100.0%

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Community Based Violence Prevention Initiatives	10.0	10.2	8.0	11.2	8.0		-28.8%
Missing and Exploited Children	60.0		72.2	67.4	72.5	5.1	7.5%
Second Chance Act	100.0	63.9	88.1	112.4	68.0	-44.4	-39.5%
Victims of Human Trafficking	12.5		45.0	14.0	45.0	31.0	220.4%
EARLY CHILDHOOD							
Head Start	7,233.7	7,537.1	9,168.1	8,127.6	9,253.1	1,125.5	13.8%
Child Care & Development Block Grant (CCDBG)	2,127.1	2,205.6	2,761.0	2,390.0	2,856.0	466.0	19.5%
Preschool Development Grants	0.0	0.0	0.0	0.0	250.0	250.0	*
SERVICES FOR THE ELDERLY							
Home and Community Based Supportive Services	368.0	348.0	347.7	413.5	350.2	-63.3	-15.3%
Caregiver Services (includes Family and Native American caregivers)	174.6	152.0	158.1	196.2	158.1	-38.1	-19.4%
Nutrition for the Elderly	819.4	768.0	834.8	920.7	837.8	-82.9	-9.0%
Native American Nutrition and Supportive Services	27.7	26.2	31.2	31.1	31.2	0.1	0.2%
Protection of Vulnerable Adults	31.3	35.0	20.7	35.2	20.7	-14.5	-41.1%
Elder Rights Support Activities	4.1		11.9	4.6	13.9	9.3	201.7%
Aging and Disability Resources	13.7		6.1	15.4	6.1	-9.3	-60.4%
Lifespan Respite Care	2.5		3.4	2.8	3.4	0.6	21.0%
EDUCATION							
Title I- College and Career Ready Students: Local K-12 Grants (formerly							
Education for the Disadvantaged)	14,492.0	13,760.2	14,909.8	16,282.9	15,459.8	-823.1	-5.1%
Even Start	66.0						
Comprehensive Literacy Development Grants (formerly Striving Readers)	200.0	0.0 177.1	0.0 190.0	74.2 224.7	0.0 190.0	-74.2 -34.7	-100.0% -15.4%
Effective Teaching and Learning: Science, Tech., Engineering, Math	180.5	141.9	0.0	202.8	0.0	-202.8	
Effective Teaching and Learning, Science, Tech., Engineering, Matri  Effective Teaching and Learning for a Well-Rounded Ed.	226.1	23.6	0.0	254.0	0.0	-202.6	
State Grants for Improving Teacher Quality	2,947.7	2,337.8	2,349.8	3,312.0	2,055.8	-1,256.2	-37.9%
IDEA Part B Grants to States	11,505.2	10,974.9	11,912.8	12,927.0	12,002.8	-1,230.2	-37.9 <i>%</i> -7.1%
IDEA Part C Grants to Infants and Families	439.4	419.7	458.6	493.7	458.6	-35.1	-7.1%
IDEA, Preschool Grants	374.1	353.2	368.2	420.3	368.2		-12.4%
Safe Schools and Citizenship Education (replaces FY10 funding from	374.1	333.2	300.2	420.5	300.2	-32.1	-12.4/0
Safe and Drug Free Schools) Total	365.0	185.6	244.8	410.1	151.3	-258.8	-63.1%
Promise Neighborhoods	10.0	56.8	73.3	11.2	73.3	62.1	552.4%
National Programs	2.0	61.5	75.0	2.2	68.0		
Elementary and Secondary School Counseling	55.0	49.6	49.6	61.8	0.0		
Carol. M. White Physical Education Program	79.0	74.6	49.0	88.8	0.0		
Education for Homeless Children and Youth	79.0 65.4	61.8	70.0	73.5	77.0	-88.8 3.5	-100.0%
Education for Homeless Children and Youth  Education Innovation and Research							4.8%
	0.0	0.0	120.0	0.0	100.0		
School Improvement Grants  21st Contury Community Learning Centers (after school)	545.6	505.8	450.0	613.0	0.0		
21st Century Community Learning Centers (after school)	1,166.2	1,091.6	1,166.7	1,310.3	1,191.7	-118.6	-9.1%

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English Language Acquisition	750.0	693.8	737.4	842.7	737.4	-105.3	
Neglected and Delinquent Youth - state program	50.4	47.6	47.6	56.6	47.6		
Migrant Student Education	394.8	372.8	374.8	443.6	374.8	-68.8	
Special Programs for Migrant Students (HS equivalency, college)	36.7	34.6	44.6	41.2	44.6		
Rural Education	174.9	169.8	175.8	196.5	175.8	-20.7	-10.5%
Indian Student Education	127.3	123.9	143.9	143.0	164.9	21.9	
ADULT, VOCATIONAL, AND HIGHER EDUCATION							
Adult Education - State Grants	640.0	564.0	595.7	719.1	595.7	-123.4	-17.2%
Career and Technical Education (CTE)	1,160.9	1,064.4	1,117.6	1,304.4	1,117.6	-186.8	-14.3%
Client Assistance State Grants	12.3	11.6	13.0	13.8	13.0	-0.8	
Training	37.8		30.2	42.5	29.4	-13.1	-30.8%
Demonstration and Training Program	11.6		5.8	13.0	5.8	-7.2	
Migrant and Seasonal Farmworkers	2.2		0.0	2.5	0.0	-2.5	-100.0%
Supported Employment State Grants	29.2	27.5	27.5	32.8	27.5	-5.3	-16.2%
Protection and Advocacy of Individual Rights (PAIR)	18.1		17.7	20.3	17.7	-2.6	-13.0%
Independent Living	137.9	130.1	33.3	154.9	33.3	-121.6	-78.5%
Pell Grants, Discretionary (NOTE: All Pell Grant funding is exempt from							
automatic cuts)	17,494.8	22,778.4	22,475.4	19,656.8	22,475.4	2,818.6	14.3%
Federal Supplemental Educational Opportunity Grants	757.5	696.2	733.1	851.1	733.1	-118.0	-13.9%
Federal Work Study	980.5	925.6	989.7	1,101.7	989.7	-112.0	-10.2%
TRIO Program	853.1	796.0	900.0	958.5	950.0	-8.5	-0.9%
GEAR UP	323.2	286.4	322.8	363.1	339.8	-23.3	-6.4%
Child Care Access Means Parents in School	16.0	15.1	15.1	18.0	15.1	-2.9	-16.0%
Fund for the Improvement of Postsecondary Education	159.4		0.0	179.1	0.0	-179.1	-100.0%
Postsecondary Program for Students with Intellectual Disabilities	11.0		11.8	12.4	11.8	-0.6	-4.5%
NUTRITION							
WIC (Special Supplemental Nutrition/Women, Infants and Children)	7,252.0	6,522.0	6,350.0	8,148.2	6,350.0	-1,798.2	-22.1%
Commodity Supplemental Food Program (NOTE: CSFP is exempt from							
automatic cuts)	171.4	182.0	222.2	192.6	236.1	43.5	22.6%
TEFAP: Emergency Food Programs, Administrative	49.5	46.0	54.4	55.6	59.4	3.8	6.8%
Farmers' Market Nutrition Program	20.0	15.0	18.5	22.5	18.5	-4.0	-17.7%
Congressional Hunger Center	3.0	1.9	2.0	3.4	2.0	-1.4	-40.7%
HOUSING							
Total, Community Development Fund	4,450.0	3,135.0	3,060.0	4,999.9	3,060.0	-1,939.9	-38.8%
Community Development Block Grant Formula Grants	3,990.0	3,078.0	3,000.0	4,483.1	3,000.0	-1,483.1	-33.1%
Choice Neighborhoods/HOPE VI	200.0	114.0	125.0	224.7	137.5	-87.2	-38.8%
Homeless Assistance Grants	1,865.0	1,933.0	2,250.0	2,095.5	2,383.0		
Public Housing Capital Fund	2,500.0	1,777.0	1,900.0	2,808.9	1,941.5		-30.9%

	FY 2010	FY 2013, Including Sequester Cuts	FY 2016	FY10, in FY17 \$ <sup>1</sup>	FY 2017	Dollar Change from FY10 to FY17 (in FY17 \$) <sup>1</sup>	Percent Change from FY10 to FY17
Public Housing Operating Fund	4,775.0	4,054.0	4,500.0	5,365.1	4,400.0	-965.1	-18.0%
Housing Choice Vouchers (contract renewals)	16,339.0	16,349.0	17,681.5	18,358.1	18,355.0	-3.1	0.0%
Housing for the Elderly (Section 202)	825.0	355.0	432.7	927.0	502.4	-424.6	-45.8%
Housing for Persons with Disabilities (Section 811)	300.0	156.0	150.6	337.1	146.2	-190.9	-56.6%

## Notes:

FYs 2010,2013, 2017 figures are from Congressional appropriations tables and documents, with detailed information as needed from executive branch documents.

1. Inflation multiplier is 1.123578, from the Bureau of Labor Statistics Inflation calculator, CPI-U, fiscal years, comparing FYs 2010 and 2017. https://www.bls.gov/cpi/cpiurs.htm

\* Funding did not exist in FY10; therefore, percent change cannot be calculated.