

May 7, 2018

## Progress for Many Human Needs Programs in FY 2018 – But More Than Two-Thirds are Still Below FY 2010 Levels

After years of capped funding, the majority of human needs programs of importance to low/moderate-income people began to rise in FY 2018. Out of 181 programs tracked by the Coalition on Human Needs, 106 saw increased funding as compared with FY 2017; 68 stayed the same, and 7 lost funds. This is important progress, in part because of Congress' substantial increase in services to address the opioid epidemic. Across the prevention and treatment funding for substance use disorders tracked in the CHN table, \$2.4 billion was provided for new services that did not exist in FY 2010. There were also reductions in existing substance use treatment programs of more than \$400 million, since FY 2010, taking inflation into account, but the net increase was still over \$2 billion. There was also a long overdue increase in child care funding, more than doubling since the FY 2010 level, again counting inflation. That would allow an additional 151,000 children to benefit from child care subsidies – very good news, but far less than the 373,000 child care placements lost since 2006.

That story – progress, but not enough to overcome years of shrinking funding – is repeated across more than two-thirds of the services tracked in this chart (69 percent). Out of the 181 programs tracked, 125 were below FY 2010 levels; 56 were above those levels, counting inflation.

All domestic and international appropriations – including education, transportation, environmental protection, medical research, as well as the many services of specific importance to low-income people – have been <u>reduced 5.4 percent</u> since FY 2010, adjusted for inflation. Many of the programs disproportionately serving low-income people have been cut far more. Adult and youth training provided through the Workforce Innovation and Opportunity Act (WIOA) were cut just under 15 percent. Community Service Employment for Older Americans was slashed by more than half (57.8 percent). Employment services for ex-offenders were cut by more than one-quarter. Republican Members of Congress have been talking about the need to engage more low-income people in work, but even though there were welcome increases in some training programs over last year's levels, there is still much ground to make up.

Other vital programs have experienced harsh cuts since FY 2010. Total funding for the Low Income Home Energy Assistance Program (LIHEAP) has declined by 37.8 percent. Housing for the Elderly has dropped 28.4 percent; Housing for Persons with Disabilities declined by one-third (33.2 percent). The Maternal and Child Health Block Grant has dropped by 14.2 percent. The Social Services Block Grant, which allows states to decide which services to fund based on their assessment of need, has been cut 17 percent. Juvenile justice programs have been cut more than 40 percent. Many education programs have been cut or eliminated altogether. Although special education programs received modest funding increases in FY 2018 as compared to the previous year, since FY 2010 cuts in various special ed programs have declined from 7 to 11 percent. Afterschool programs for children (21<sup>st</sup> Century Community Learning Centers) dropped 9.4 percent. Adult Education state grants declined 14.1 percent, and Rehabilitation Act training dropped nearly one-third (32.2 percent).

The Bipartisan Budget Act provided increases for domestic appropriations for both FYs 2018 and 2019. As this table shows, continued increases are needed, to restore funding to come closer to meeting the needs for services that help low-income people to work, to care for and educate children, and to help more families and seniors to afford housing and heat. Congress needs to continue the progress, and should reject proposals to rescind or impound appropriations. If there are areas where funding is not needed, Congress should transfer funds to the many programs here that cannot meet needs because of years of lost ground.

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## Selected Human Needs Programs: Progress, but Still Below FY 2010 Levels



Federal Appropriations, FY 2010 - FY 2018

Coalition on Human Needs In millions of dollars 5/7/2018

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	FY 2010	FY10, in FY18 \$ <sup>1</sup>	FY 2017	FY 2018	Dollar Change from FY10 to FY18 (in FY18 \$) <sup>1</sup>	Percent Change from FY10 to FY18
JOB TRAINING AND EMPLOYMENT SERVICES		·			.,	
Adult Training (WIOA)	861.5	988.3	815.6	845.6	-142.7	-14.4%
Youth Training (WIOA)	924.1	1,060.1	873.4	903.4	-156.7	-14.8%
Dislocated Worker Assistance	1,066.7	1,223.7	1,020.9	1,040.9	-182.8	-14.9%
Dislocated Worker National Emergency Grants (National Reserve)	220.9	253.4	220.9	220.9	-32.5	-12.8%
Employment Service- National and States	724.6	831.3	691.2	686.2	-145.1	-17.5%
Community Service Employment for Older Americans	825.4	946.9	400.0	400.0	-546.9	-57.8%
Migrant and Seasonal Farmworkers	84.6	97.1	81.9	87.9	-9.2	-9.4%
DOL Wage and Hour Division	227.6	261.1	227.5	227.5	-33.6	-12.9%
Veterans Employment and Training	263.1	301.8	279.0	295.0	-6.8	-2.3%
Native American Programs	52.8	60.6	50.0	54.0	-6.6	-10.8%
Office of Disability Employment Policy	39.0	44.7	38.2	38.2	-6.5	-14.6%
Reintegration of Ex-Offenders	108.5	124.5	88.1	93.1	-31.4	-25.2%
Office of Job Corps	1,706.8	1,958.0	1,704.2	1,718.7	-239.3	-12.2%
Job Corps - Emergency	0.0	0.0	0.0	30.9	30.9	*
YouthBuild	102.5	117.6	84.5	89.5	-28.1	-23.9%
Workforce Data Quality Initiative	0.0	0.0	6.0	6.0	6.0	*
Apprenticeship Programs	0.0	0.0	95.0	145.0	145.0	*
Green Jobs Innovation Fund	40.0	45.9	0.0	0.0	-45.9	-100.0%
Career Pathways Innovation Fund	125.0	143.4	0.0	0.0	-143.4	-100.0%
WANTO/Women in Apprenticeship	1.0	1.1	0.0	0.0	-1.1	-100.0%
Pilots, Demonstrations and Research	63.0	72.3	0.0	0.0	-72.3	-100.0%
Evaluation	10.0	11.5	0.0	0.0	-11.5	-100.0%
DOL Training and Employment Services - Emergency	0.0	0.0	0.0	100.0	100.0	*
HEALTH						
Community Health Centers (discretionary funding)	2,190.0	2,512.4	1,490.5	1,625.5	-886.9	-35.3%
Community Health Ctrs Federal Tort Claims Act funding [Free Clinics						
Medical Malpractice]	43.7	50.1	1.0	1.0	-49.1	-98.0%
Health Centers Substance Abuse, Behavioral Health, Mental Health	0.0	0.0	50.0	200.0	200.0	*
National Health Service Corps	142.0	162.9	0.0	105.0	-57.9	-35.5%
National Health Service Corps, for Opioid Epidemic	0.0	0.0		75.0	75.0	*
Training for Diversity	90.9	104.3	83.1	88.1	-16.2	-15.5%
Maternal & Child Health Block Grant	662.0	759.4	641.7	651.7	-107.7	-14.2%

	FY 2010	FY10, in FY18 \$ <sup>1</sup>	FY 2017	FY 2018	Dollar Change from FY10 to FY18 (in FY18 \$) <sup>1</sup>	Percent Change from FY10 to FY18
Healthy Start	105.0	120.5	103.5	110.5		51.7%
Children's Hospital Grad. Medical Education	318.0	364.8	300.0	315.0	-49.8	-13.7%
Ryan White AIDS Program	2,312.2	2,652.5	2,318.8	2,318.8	-333.7	-12.6%
HHS Office of the Secretary Minority HIV/AIDS Fund	53.9	61.8	53.9	53.9	-7.9	-12.8%
Minority Health	55.9	64.1	56.7	56.7	-7.4	-11.6%
Office of Women's Health	33.7	38.7	32.1	32.1	-6.6	-17.0%
Title X - Family Planning	316.8	363.4	286.5	286.5	-76.9	-21.2%
Rural Health Programs	186.0	213.4	156.1	290.8	77.4	36.3%
Investing in Rural Communities (Opioids)	0.0	0.0	0.0	130.0	130.0	*
Nursing Workforce Development (Title VIII)	243.9	279.8	229.5	249.5	-30.3	-10.8%
Universal Newborn Hearing	19.0	21.8	17.8	17.8	-4.0	-18.3%
Emergency Medical Services for Children	21.5	24.7	20.2	22.3	-2.4	-9.6%
State Health Access Grants	75.0	86.0	0.0	0.0	-86.0	-100.0%
CDC Childhood Lead Poisoning Prevention/Healthy Homes	34.8	39.9	35.0	0.0	-39.9	-100.0%
CDC Childhood Lead Poisoning Prevention/Healthy Homes - Prevention						
and Public Health Fund	0.0	0.0	17.0	17.0	17.0	*
HUD Lead Hazard Control and Healthy Homes	140.0	160.6	145.0	230.0	69.4	43.2%
MENTAL HEALTH						
Programs of Regional & National Significance	361.5	414.7	386.7	426.7	12.0	2.9%
Mental Health Block Grant	420.8	482.7	541.5	701.5		45.3%
Children's Mental Health	121.3	139.2	119.0	125.0		-10.2%
PATH Grants to States for the Homeless	65.0	74.6	64.6	64.6	-10.0	-13.4%
Certified Community Behavioral Health Clinics (Opioid-related)	0.0	0.0	0.0	100.0	100.0	*
Protection/Advocacy for Indiv. With Mental Illness	36.4	41.8	36.1	36.1	-5.7	-13.5%
Pediatric Mental Health Care (Opioids)	0.0	0.0	0.0	10.0	10.0	*
Screening and Treatment for Maternal Depression	0.0	0.0	0.0	5.0	5.0	*
SUBSTANCE ABUSE						
Treatment Programs of Reg. & Nat'l Significance, SAMHSA	454.6	521.5				-22.6%
Substance Abuse Treatment Block Grant, SAMHSA	1,798.6	2,063.3				-13.8%
Substance Abuse Prevention Programs of Reg. & Nat'l Sign.	202.2	232.0		248.2		7.0%
State Opioid Grants (CURES funding, SAMHSA)	0.0	0.0				
State Opioid Response Grant, SAMHSA	0.0	0.0				
CDC Injury Prevention and Control, Opioids	0.0	0.0				*
FDA, Opioid Epidemic	0.0	0.0	0.0	94.0	94.0	*
DISABILITIES						
Developmental Disabilities State Councils	75.1	86.2	73.0	76.0	-10.2	-11.8%
Developmental Disabilities State Councils  Developmental Disabilities Protection and Advocacy	41.0	47.0		40.7		-11.8%

	FY 2010	FY10, in FY18 \$ <sup>1</sup>	FY 2017	FY 2018	Dollar Change from FY10 to FY18 (in FY18 \$) <sup>1</sup>	Percent Change from FY10 to FY18
Voting Access for People with Disabilities	17.4	20.0	5.0	7.0	-13.0	-64.9%
Projects of National Significance	14.1	16.2	10.0	12.0	-4.2	-25.8%
University Centers for Excellence in Developmental Disabilities	38.9	44.6	38.6	40.6	-4.0	-9.0%
Independent Living, Workforce Innovation and Opportunity Act	103.7	119.0	101.2	113.2	-5.8	-4.8%
National Institute on Disability, Independent Living, and Rehab Research,						
WIOA	109.2	125.3	104.0	105.0	-20.3	-16.2%
Assistive Technology, WIOA	31.0	35.6	34.0	36.0	0.4	1.2%
CHILD WELFARE SERVICES						
Child Welfare Services	281.7	323.2	268.7	268.7	-54.5	-16.9%
Child Welfare Training, Research or Demo Projects	27.0	31.0	18.0	18.0	-13.0	-41.9%
CAPTA Child Protective Services State Grants	28.5	32.7	25.3	85.3	52.6	160.9%
CAPTA Child Abuse Discretionary Grants	29.0	33.3	33.0	33.0	-0.3	-0.8%
CAPTA Community Grants for Prevention of Abuse & Neglect	41.7	47.8	39.8	39.8		
Adoption Opportunities (starting in FY11 includes Children's Health Act						
funding)	26.4	30.3	39.1	39.1	8.8	29.1%
Children's Health Act Adoption Programs	13.0	14.9	0.0	0.0		
Adoption Incentive Grants	39.5	45.3	37.9	75.0		65.5%
Teen Pregnancy Prevention Discretionary Grants	110.0	126.2	101.0	101.0		-20.0%
Social Service & Income Maintenance Research	20.0	22.9	6.5	6.5		-71.7%
Promoting Safe and Stable Families (discretionary funds)	63.0	72.3	59.8	99.8		38.1%
Regional Partnership Grants (PSSF)	0.0	0.0	0.0	20.0		
Kinship Navigators (PSSF)	0.0	0.0	0.0	20.0		*
Mentoring Children of Prisoners	49.0	56.2	0.0	0.0		-100.0%
Consolidated Runaway, Homeless Youth Program	98.0	112.4	102.0	110.3	-2.1	-1.9%
Prevention Grants to Reduce Abuse of Runaway Youth	18.0	20.6	17.1	17.1	-3.5	-17.2%
Chafee Independent Living Training Vouchers	45.0	51.6	43.3	43.3	-8.3	-16.1%
Abandoned Infants Assistance	12.0	13.8	0.0	0.0	-13.8	-100.0%
COMMUNITY SERVICES						
Community Services Block Grant	700.0	803.0	715.0	715.0	-88.0	-11.0%
Economic Development (in FY 10, Job Oppty's for Low-Income Indiv.)	2.6	3.0	19.9	19.9		
Rural Community Facilities	10.0	11.5	7.5	8.0		
Assets for Independence (IDA initiative)	23.9	27.4	0.0	0.0		-100.0%
Family Violence/Battered Women's Shelters (HHS)	130.0	149.1	151.0	160.0		
Domestic Violence Hotline (HHS)	3.2	3.7	8.3	9.2		
Violence Against Women Act Programs, Dept. of Justice (pd. from Crime						
Victims Fund)	422.5	484.7	481.5	492.0	7.3	1.5%
Low Income Home Energy Assistance (LIHEAP) - formula grants	4,509.7	5,173.5		3,640.3		
Low Income Home Energy Assistance (LIHEAP) - contingency	590.3	677.2	0.0	0.0	·	

		FY10, in			Dollar Change from FY10 to FY18 (in	Percent Change from FY10
	FY 2010	FY18 \$ <sup>1</sup>	FY 2017	FY 2018	FY18 \$) <sup>1</sup>	to FY18
Low Income Energy Assistance - total	5,100.0	5,850.7	3,390.3	3,640.3	-2,210.4	-37.8%
Weatherization Assistance Program (Dept. of Energy)	289.0	331.5	278.0	306.0		-7.7%
Refugee and Entrant Assistance - total	730.8	838.4	1,674.7	1,864.9		
Transitional and Medical Services	353.3	405.3	490.0	320.0		
Victims of Trafficking	9.8	11.2	18.8	23.8		
Social Services	154.0	176.7	155.0	0.0		-100.0%
Refugee Support Services	0.0	0.0	0.0	207.2	207.2	4.4.70/
Preventive Health	4.7	5.4	4.6	4.6		
Targeted Assistance	48.6 149.3	55.8 171.3		0.0 1,303.2	-55.8 1,131.9	
Unaccompanied Minors Victims of Torture	149.3	12.7	10.7	1,303.2	-2.0	
Title XX (Social Services Block Grant)	1,785.0	2,047.7	1,700.0	1,700.0		-17.0%
Corporation for National and Community Service, Total	1,089.0	1,249.3	1,030.4	1,064.0		
Legal Services Corporation	420.0	481.8		410.0		-14.9%
Logar Gorvicos Gorporation	120.0	101.0	000.0	110.0	7 1.0	1 1.0 70
JUVENILE JUSTICE (Total)	411.0	471.5	247.0	282.5	-189.0	-40.1%
Title II State Formula Grants	75.0	86.0	55.0	60.0		
Title V Local Delinquency Prevention	65.0	74.6	14.5	27.5	-47.1	-63.1%
Juvenile Accountability Block Grant (JABG)	55.0	63.1	0.0	0.0	-63.1	-100.0%
Mentoring Programs	100.0	114.7	80.0	94.0	-20.7	-18.1%
Part E: Developing, Testing, Demos, Promising New Initiatives	91.0	104.4	0.0	0.0	-104.4	-100.0%
Community Based Violence Prevention Initiatives	10.0	11.5		8.0		-30.3%
Missing and Exploited Children	60.0	68.8		76.0		10.4%
Second Chance Act	100.0	114.7	68.0	85.0		-25.9%
Victims of Human Trafficking	12.5	14.3	45.0	77.0	62.7	437.0%
EARLY CHILDHOOD						
Head Start	7,233.7	8,298.5	,	9,863.1	1,564.6	18.9%
Child Care & Development Block Grant (CCDBG)	2,127.1	2,440.2	2,856.0	5,226.0		114.2%
Preschool Development Grants	0.0	0.0	250.0	250.0	250.0	*
SERVICES FOR THE ELDERLY						
Home and Community Based Supportive Services	368.0	422.2	350.2	385.1	-37.1	-8.8%
Caregiver Services (includes Family and Native American caregivers)	174.6	200.3		190.1	-10.2	-5.1%
Nutrition for the Elderly	819.4	940.0		896.8		-4.6%
Native American Nutrition and Supportive Services	27.7	31.8		33.2	1.4	4.5%
Protection of Vulnerable Adults	31.3	35.9	20.7	21.7	-14.2	-39.6%
Elder Rights Support Activities	4.1	4.7	13.9	15.9		238.0%
Aging and Disability Resources	13.7	15.7	6.1	8.1	-7.6	
Lifespan Respite Care	2.5	2.9	3.4	4.1	1.2	43.0%

	FY 2010	FY10, in FY18 \$ <sup>1</sup>	FY 2017	FY 2018	Dollar Change from FY10 to FY18 (in FY18 \$) <sup>1</sup>	Percent Change from FY10 to FY18
EDUCATION	1 1 2010				- 1,	
Title I- College and Career Ready Students: Local K-12 Grants (formerly						
Education for the Disadvantaged)	14,492.0	16,625.1	15,459.8	15,759.8	-865.3	-5.2%
Even Start	66.0	75.7	0.0	0.0	-75.7	-100.0%
Comprehensive Literacy Development Grants (formerly Striving Readers)	200.0	229.4	190.0	190.0	-39.4	-17.2%
Innovative Approaches to Literacy	0.0	0.0	27.0	27.0	27.0	0.0%
Effective Teaching and Learning: Science, Tech., Engineering, Math	180.5	207.1	0.0	0.0	-207.1	-100.0%
Effective Teaching and Learning for a Well-Rounded Ed.	226.1	259.4	0.0	0.0	-259.4	-100.0%
Teacher and School Leader Incentive Grants	0.0	0.0	200.0	200.0	200.0	*
Supporting Effective Instruction State Grants (formerly State Grants for						
Improving Teacher Quality)	2,947.7	3,381.6	2,055.8	2,055.8	-1,325.8	-39.2%
IDEA Part B Grants to States	11,505.2	13,198.7	12,002.8	12,277.8	-920.9	-7.0%
IDEA Part C Grants to Infants and Families	439.4	504.1	458.6	470.0	-34.1	-6.8%
IDEA, Preschool Grants	374.1	429.2	368.2	381.1	-48.1	-11.2%
Safe Schools and Citizenship Education (replaces FY10 funding from Safe						
and Drug Free Schools) Total	365.0	418.7	151.3	185.6	-233.1	-55.7%
Promise Neighborhoods	10.0	11.5	73.3	78.3	66.8	582.5%
School Safety National Activities	2.0	2.3	68.0	90.0	87.7	3822.6%
Elementary and Secondary School Counseling	55.0	63.1	0.0	0.0	-63.1	-100.0%
Carol. M. White Physical Education Program	79.0	90.6		0.0	-90.6	-100.0%
Education for Homeless Children and Youth	65.4	75.0		85.0	10.0	13.3%
Education Innovation and Research	0.0	0.0		120.0	120.0	*
School Improvement Grants	545.6	625.9				-100.0%
21st Century Community Learning Centers (afterschool programs)	1,166.2	1,337.9	1,191.7	1,211.7	-126.2	-9.4%
English Language Acquisition	750.0	860.4	737.4	737.4		-14.3%
Neglected and Delinquent Youth - state program	50.4	57.8				-17.7%
Migrant Student Education	394.8	452.9		374.8		-17.2%
Special Programs for Migrant Students (HS equivalency, college)	36.7	42.1		44.6		
Rural Education	174.9	200.6				
Indian Student Education	127.3	146.0	164.9	180.2	34.2	23.4%
ADULT VOCATIONAL AND HIGHER EDUCATION						
ADULT, VOCATIONAL, AND HIGHER EDUCATION  Adult Education - State Grants	640.0	734.2	595.7	630.7	-103.5	1 / 10/
Career and Technical Education (CTE)						
Client Assistance State Grants (Rehab. Act)	1,160.9	1,331.8				-10.5%
Training (Rehab. Act)	12.3 37.8	14.1 43.4				-7.9%
Demonstration and Training Program (Rehab Act)	11.6	13.3		29.4 5.8		
Migrant and Seasonal Farmworkers	2.2	2.5				
Supported Employment State Grants		2.5 33.5				
Protection and Advocacy of Individual Rights (PAIR)	29.2 18.1	20.8		22.5 17.7		-32.8% -14.8%

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Independent Living Svcs. For Older Blind Individuals	137.9	158.2	33.3	33.3	-124.9	-79.0%
Pell Grants, Discretionary (NOTE: All Pell Grant funding is exempt from						
automatic cuts)	17,494.8	20,069.9	22,475.4	22,475.4		
Federal Supplemental Educational Opportunity Grants	757.5	869.0	733.1	840.0		
Federal Work Study	980.5	1,124.8	989.7	1,130.0		0.5%
TRIO Program	853.1	978.7	950.0	1,010.0		3.2%
GEAR UP	323.2	370.8	339.8	350.0		-5.6%
Child Care Access Means Parents in School	16.0	18.4	15.1	50.0		172.4%
Fund for the Improvement of Postsecondary Education	159.4	182.9	0.0	6.0		
Postsecondary Program for Students with Intellectual Disabilities	11.0	12.6	11.8	11.8	-0.8	-6.5%
NUTRITION						
WIC (Special Supplemental Nutrition/Women, Infants and Children)	7,252.0	8,319.5	6,350.0	6,175.0	-2,144.5	-25.8%
Commodity Supplemental Food Program (NOTE: CSFP is exempt from						
automatic cuts)	171.4	196.6	236.1	238.1	41.5	
TEFAP: Emergency Food Programs, Administrative	49.5	56.8	59.4	64.4	7.6	13.4%
Farmers' Market Nutrition Program	20.0	22.9	18.5	18.5		-19.4%
Congressional Hunger Center	3.0	3.4	2.0	2.0	-1.4	-41.9%
HOUSING						
Total, Community Development Fund	4,450.0	5,105.0	3,060.0	3,365.0		
Community Development Block Grant Formula Grants	3,990.0	4,577.3	3,000.0	3,300.0		-27.9%
Choice Neighborhoods/HOPE VI	200.0	229.4	137.5	150.0		-34.6%
Housing Opportunities for Persons With AIDS	335.0	384.3	356.0	375.0		
Homeless Assistance Grants	1,865.0	2,139.5	2,383.0	2,513.0		
Public Housing Capital Fund	2,500.0	2,868.0	1,941.5	2,750.0		
Public Housing Operating Fund	4,775.0	5,477.9	4,400.0	4,550.0		-16.9%
Housing Choice Vouchers (contract renewals)	16,339.0	18,744.0	18,355.0	19,600.0		
Housing for the Elderly (Section 202)	825.0	946.4	502.4	678.0		-28.4%
Housing for Persons with Disabilities (Section 811)	300.0	344.2	146.2	230.0	-114.2	-33.2%

## Notes

FYs 2010,2017, 2018 figures are from Congressional appropriations tables and documents, with detailed information as needed from executive branch documents.

<sup>1.</sup> Inflation multiplier is 1.147194, from the Bureau of Labor Statistics Inflation calculator, CPI-U, fiscal years, comparing FYs 2010 and 2018. https://www.bls.gov/cpi/cpiurs.htm

<sup>\*</sup> Funding did not exist in FY10; therefore, percent change cannot be calculated.